



# The Scale of the **Allotment for Basic Costs**

Comparing Growth in Identifiable, Allowable Expenditures to  
Newly-Provided Funding

The NTXEC does not generally adopt positions on legislation. This report is a nonpartisan resource for legislators, staff, and the public.

## ABOUT THE PUBLISHER

# THE NORTH TEXAS EDUCATION COALITION

The North Texas Education Coalition is a nonpartisan coalition of 51 public school districts in Education Service Center Regions 10 and 11. NTXEC helps school leaders understand developments in state education policy, provides legislators and other policymakers with information about implementation at the local level, and produces research intended to support informed decision-making.

NTXEC does not generally adopt positions on legislation. Instead it strives to provide reliable, timely data, operational context, and analysis that legislators, school leaders, and the public can use in developing strong education policy for our students.

### THE PURPOSE OF THIS REPORT

This report is part of a series of NTXEC reports examining significant education policy issues through publicly available data to support informed decision-making. The analysis is designed to be transparent, reproducible, and understandable to readers who do not have a technical background in school finance.

## Our Research Approach

- |                                                     |                                                            |
|-----------------------------------------------------|------------------------------------------------------------|
| <b>01</b> Use publicly available government data    | <b>02</b> Begin with statutory language                    |
| <b>03</b> Apply consistent definitions across years | <b>04</b> Exclude costs that cannot be identified reliably |
| <b>05</b> Disclose assumptions and limitations      | <b>06</b> Present results without a policy recommendation  |

## THE REPORT IN BRIEF

# EXECUTIVE SUMMARY

In 2025, the Texas Legislature created the Allotment for Basic Costs to provide school districts and charter schools with additional funding for several ordinary operating expenses that had increased significantly since the Legislature had last increased the base level of funding for public schools. The allotment provides \$106 per enrolled student beginning in the 2025-26 school year. Texas Education Code section 48.161 restricts the use of the funding to six categories: transportation; costs associated with hiring retired teachers; health insurance, employee benefits, and payroll taxes; contributions and other costs under subchapter E, chapter 825, Government Code; utilities; and property and casualty insurance.

NTXEC examined how much publicly identifiable expenditures in those categories changed between fiscal year 2020, the first year after the Legislature passed the landmark school finance legislation, House Bill 3, and fiscal year 2025, the most recent year for which statewide actual data are available. The report then compares that change with the Allotment for Basic Costs for fiscal year 2026.

The comparison is intended to show the scale of the relevant categories and their growth as compared to the scale of the funding provided. It does not assume that the allotment was designed to reimburse every eligible expenditure or cover all historical growth in those costs.

### THE RESEARCH QUESTION

How much did expenditures in the allowable categories grow between the last increase in base-level school funding and the creation of the Allotment for Basic Costs and how does the funding provided by the allotment compare to that growth?

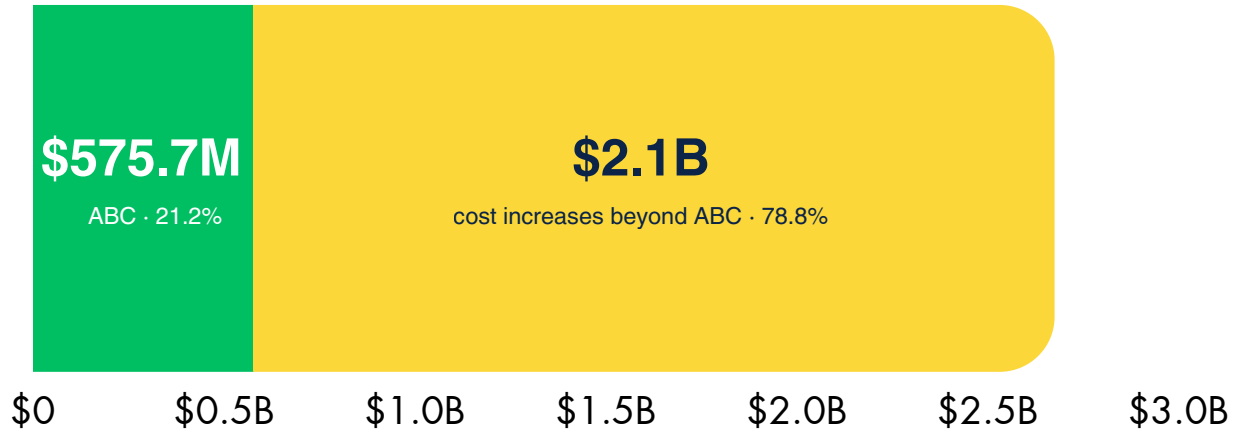
## Key Findings

- 01 Statewide, identifiable costs in the allowable categories increased by **\$2.722 billion** and the Allotment for Basic Costs provides funding of **\$576 million**, approximately **21%** of the increase.
- 02 For NTXEC member districts, identifiable costs in the allowable categories increased by **\$354.6 million** and the Allotment for Basic Costs provides funding of **\$82.1 million**, approximately **23%** of the increase.
- 03 District-paid contributions to the Teacher Retirement System and TRS-Care produced the largest absolute increase for both NTXEC member districts, accounting for **29.8%** of the increased expenditures, and statewide, accounting for **27.4%** of increased expenditures.
- 04 Property and casualty insurance was the fastest growing allowable expenditure category, growing by **154.6% statewide** and by **210.1% for NTXEC member districts** between FY 2020 and FY 2025.

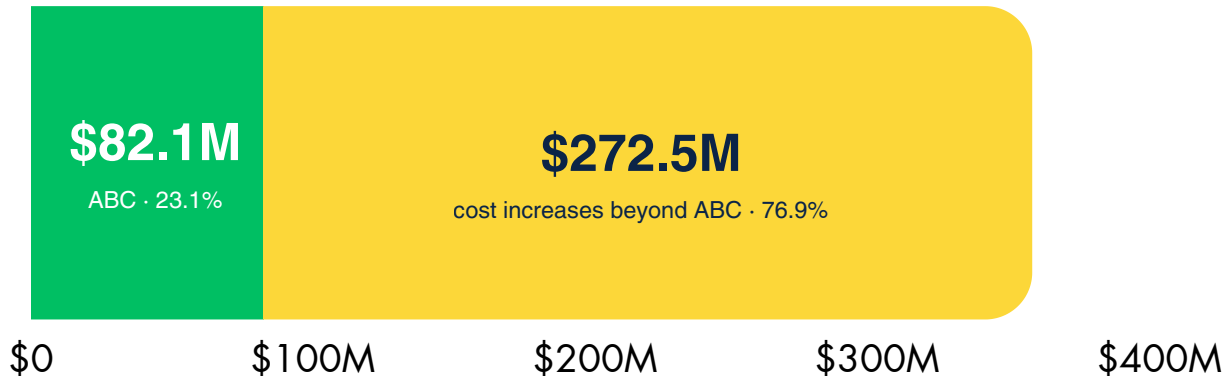
These results hold when measured per enrolled student and when tested against an alternative baseline year. On a per-student basis, identifiable expenditures in the allowable categories increased by approximately \$478 per student statewide and \$489 per student in NTXEC member districts between FY 2020 and FY 2025, compared with the \$106 per enrolled student provided by the allotment.

**Figure 1. Identifiable Expenditure Growth FY 2020 to FY 2025 Compared to Allotment for Basic Costs Funding in FY 2026.**

### Statewide



### NTXEC Members



## UNDERSTANDING TEXAS SCHOOL FINANCE

# THE BASICS OF SCHOOL FUNDING

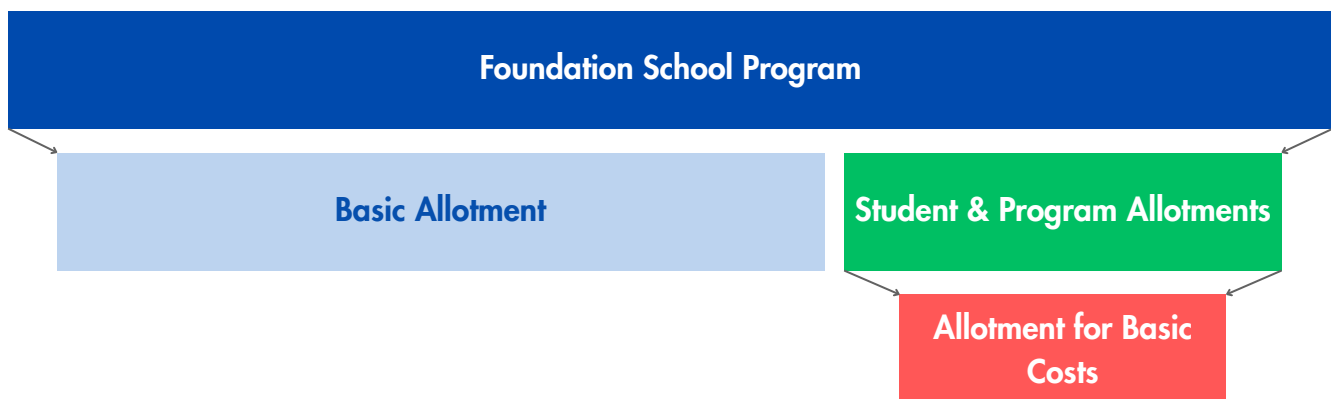
Texas funds public schools through the Foundation School Program. The program uses a collection of formulas to determine how much funding a school system is entitled to and that entitlement is then filled first by local property taxes with the remainder provided by the state. Those formulas include allotments tied to particular students, programs, services, or costs.

Different allotments operate in different ways. Some depend on average daily attendance of students. Others depend on enrollment, student characteristics, participation in a program, or reported expenditures. The Allotment for Basic Costs is an enrollment-based allotment. Its amount is determined by the number of enrolled students, while the statute separately limits the purposes for which the money may be used.

## School Finance Terms Used in this Report

|                            |                                                                                                                                                                                |
|----------------------------|--------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|
| <b>ALLOTMENT</b>           | A component of the state school finance formulas that provides funding based on a specified calculation.                                                                       |
| <b>PEIMS</b>               | The Public Education Information Management System is the statewide system through which Texas school districts report financial and other data to the Texas Education Agency. |
| <b>SUMMARY OF FINANCES</b> | The Texas Education Agency report that shows the official calculation of the state and local funding generated for a school district.                                          |
| <b>FUND ##</b>             | Standardized category of expenditures used by the Texas Education Agency when collecting and reporting financial information from school systems.                              |
| <b>OBJECT ####</b>         | Standardized subcategory of expenditures used by the Texas Education Agency when collecting and reporting financial information from school systems.                           |

**Figure 2. Where the Allotment for Basic Costs Fits in the School Finance System.**



## UNDERSTANDING TEXAS SCHOOL FINANCE

# THE ALLOTMENT FOR BASIC COSTS

In 2025, House Bill 2 created the Allotment for Basic Costs as part of a large school finance package. Found in Texas Education Code section 48.161, the Allotment for Basic Costs provides \$106 per enrolled student to each school system and restricts the use of the funding to six statutory categories.

## Allowable Expenditures

- |                                                                         |                                                                                                 |
|-------------------------------------------------------------------------|-------------------------------------------------------------------------------------------------|
| <p><b>01</b> Transportation</p>                                         | <p><b>02</b> Costs associated with hiring retired teachers</p>                                  |
| <p><b>03</b> Health insurance, employee benefits, and payroll taxes</p> | <p><b>04</b> Contributions and other costs under subchapter E, chapter 825, Government Code</p> |
| <p><b>05</b> Utilities</p>                                              | <p><b>06</b> Property and casualty insurance</p>                                                |

### DISTRICT-PAID TRS AND TRS-CARE COSTS

As a result of the way costs are identified in statewide PEIMS data, this report uses the category of district-paid TRS and TRS-Care costs which includes both the statutory category of contributions and other costs under subchapter E, chapter 825, Government Code, which governs the Teacher Retirement System of Texas and includes district-paid contributions to TRS, and district-paid TRS-Care costs that are allowable under the health insurance, employee benefits, and payroll taxes category. However, district paid TRS-Care costs are not double-counted, appearing only in this standalone category and not included in the separately reported health insurance, employee benefits, and payroll taxes category.

## Allotment Purpose

The allotment is intended as supplemental funding based on enrollment, within the context of the broader school finance system. It is not calculated from a school system's actual utility bills, insurance premiums, transportation spending, or other eligible expenditures. It is not a reimbursement of prior-year costs, and it does not automatically increase when those costs rise.

As a result, the allotment is not legally required to cover either the total cost of the allowable expenditures, or the growth in these categories and this report should not be interpreted to suggest that the Legislature intended to cover the total costs or the growth in expenditures.

House Bill 2 also provided a \$55 increase to the Basic Allotment and other new funding, much of it directed to teacher and staff compensation. This report compares cost growth with the Allotment for Basic Costs because it is the new funding stream whose permitted uses are defined by the categories measured here. The analysis does not measure the total effect of House Bill 2 on district budgets.

## UNDERSTANDING TEXAS SCHOOL FINANCE

### Legislative Intent

In a joint House-Senate leadership announcement, the allotment was described as assistance for insurance, utilities, and TRS contributions. Lieutenant Governor Dan Patrick described House Bill 2 as legislation that “targets specific needs.” Then-Senate Education K-16 Committee Chairman Brandon Creighton said the package “strengthens school operations” and helps districts balance budgets over the long term. House Public Education Committee Chairman Brad Buckley described the operational funding as addressing “rising fixed costs of operation.”

These statements provide context for the operating pressures addressed within the broader legislation. They do not establish that the \$106 allotment was designed to reimburse every eligible expenditure or fully cover all growth in those costs. The statutory text controls the allowable uses of the funding.

**Figure 3. How Measured Identifiable Expenditures Align with Statutorily Permitted Uses of the Allotment for Basic Costs**

| STATUTORY CATEGORY OF ALLOWED EXPENDITURE                                               | EXPENDITURE INCLUDED IN THE ANALYSIS                                                                                                                                                                                 |
|-----------------------------------------------------------------------------------------|----------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|
| 1 <b>Transportation</b>                                                                 | Transportation costs, excluding one-time capital outlays                                                                                                                                                             |
| 2 <b>Health insurance, employee benefits &amp; payroll taxes</b>                        | Health insurance (excluding district-paid TRS-Care), employee benefits and payroll taxes                                                                                                                             |
| 3 <b>Contributions and other costs under subchapter E, chapter 825, Government Code</b> | District-paid TRS and TRS-Care costs <sup>1</sup>                                                                                                                                                                    |
| 4 <b>Utilities</b>                                                                      | Utilities                                                                                                                                                                                                            |
| 5 <b>Property and casualty insurance</b>                                                | Property and casualty insurance                                                                                                                                                                                      |
| 6 <b>Costs associated with hiring retired teachers</b>                                  | <b>None separately identified</b><br>No reliable statewide PEIMS identifier that allows this to be clearly identified, though some of these costs may be captured in the District-paid TRS and TRS-Care expenditures |

<sup>1</sup> PEIMS Object 6146 combines district-paid TRS and TRS-Care. As a result, those costs, which align with two different statutory categories, are reported as a single identifiable expenditure category. To avoid double-counting, TRS-Care costs are not included in the health insurance, employee benefits & payroll category.

## THE ANALYSIS

# WHY NTXEC CONDUCTED THIS ANALYSIS

When creating the Allotment for Basic Costs, the Legislature sought to provide targeted funding for specific categories of expenditures that school systems reported as unavoidable drivers of rising costs. That creates a practical question: how much have expenditures in those categories changed in recent years, and how does the new allotment compare with that change?

NTXEC used actual expenditures rather than budgets or projections to answer that question. The analysis covers FY 2020, the first year after House Bill 3 increased the Basic Allotment, through FY 2025, the latest year for which statewide actual financial data are available.

## Scope of the Analysis

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- The analysis reviews category-by-category data for each of the 51 NTXEC-member school districts providing specific, district-level information.
- The district-level data are aggregated to provide a larger regional perspective.
- Additionally, the analysis includes aggregated statewide data, by category, for all school districts and charter schools.
- All costs are actual, reported expenditures from fiscal year 2020 through fiscal year 2025 as reported through PEIMS.
- The allotment for basic costs comes from TEA's latest near-final Summary of Finances for each district and the statewide Summary of Finances for both school districts and charter schools for the statewide numbers.
- Amounts are provided in actual dollars and are not adjusted for inflation.

# EXPENDITURES INCLUDED IN THE ANALYSIS

The statute names six eligible categories of expenses. The analysis uses five measurement lines to capture costs that can be identified reliably in statewide PEIMS financial data. One line, Object 6146, combines TRS and TRS-Care expenditures that fall within two different statutory categories. NTXEC includes an expenditure only when the PEIMS function and object codes permit it to be matched reliably to an allowable use.

## Transportation

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Transportation is measured using PEIMS Function 34, Student Transportation. This function captures the operating costs of transporting students, including salaries, benefits, fuel, repairs, contracted transportation, and other related costs. One-time purchases of buses and other vehicles recorded under Objects 6631 and 6641 are excluded so that the measure reflects operating costs rather than capital acquisitions.

## THE ANALYSIS

### Health Insurance, Employee Benefits, and Payroll Taxes

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This measurement line includes Social Security and Medicare, group health and life insurance, workers' compensation, unemployment compensation, and other employee benefits recorded under Objects 6141, 6142, 6143, 6145, and 6149. TRS-Care amounts recorded in Object 6146 are reported in the separate district-paid TRS and TRS-Care line below. Salaries are not included because the statute identifies benefits and payroll taxes rather than employee compensation generally.

### District-Paid TRS and TRS-Care Costs

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The analysis includes district-paid Teacher Retirement System and TRS-Care expenditures recorded together under Object 6146. The TRS component corresponds to contributions and other costs under subchapter E, chapter 825, Government Code, while the TRS-Care component corresponds to health insurance and employee benefits. Because statewide PEIMS data do not separate the two components within Object 6146, the analysis retains one combined measurement line and does not add those amounts to the other benefits objects. State-paid TRS and TRS-Care on-behalf contributions recorded under Object 6144 are excluded because those amounts do not represent costs paid by the district.

### Utilities

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Utilities are measured using Object 6259. The category includes electricity, water, gas, and other utility services recorded under the statewide financial coding structure.

### Property and Casualty Insurance

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PEIMS Object 6429 includes insurance and bonding costs and is broader than the statutory category. To avoid including unrelated bonding or insurance expenses, NTXEC counts Object 6429 only when it is assigned to Function 51, Facilities Maintenance and Operations. This measure is limited to reliably identifiable property and casualty insurance.

### Costs Associated with Hiring Retired Teachers

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Statewide financial PEIMS data do not identify whether a salary or related expenditure is associated with a retired teacher. NTXEC therefore excludes this category rather than constructing an unsupported proxy. The exclusion means that the cost is not separately identifiable, not that school systems incurred no such costs. Additionally, some of these costs may be captured in the District-paid TRS and TRS-Care category as surcharges associated with hiring retirees are often reported in the same object code as those costs.

## THE ANALYSIS

# TECHNICAL METHODOLOGY

The analysis uses a conservative crosswalk from Texas Education Code section 48.161 to publicly reported PEIMS financial data. An expenditure is included only when PEIMS function and object codes permit it to be identified reliably with a statutory category.

## Expenditure Matching

|                                                               |                                                                                                                                                                                                                                  |
|---------------------------------------------------------------|----------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|
| <b>TRANSPORTATION</b>                                         | Function 34, Student Transportation, excluding vehicle-capital Objects 6631 and 6641.                                                                                                                                            |
| <b>HEALTH INSURANCE, EMPLOYEE BENEFITS, AND PAYROLL TAXES</b> | Objects 6141, 6142, 6143, 6145, and 6149.                                                                                                                                                                                        |
| <b>DISTRICT-PAID TRS AND TRS-CARE COSTS</b>                   | Measured using Object 6146, which combines the two amounts. TRS corresponds to section 48.161(b)(4); TRS-Care corresponds to section 48.161(b)(3).                                                                               |
| <b>UTILITIES</b>                                              | Object 6259.                                                                                                                                                                                                                     |
| <b>PROPERTY AND CASUALTY INSURANCE</b>                        | Object 6429 only when assigned to Function 51.                                                                                                                                                                                   |
| <b>COSTS ASSOCIATED WITH HIRING RETIRED TEACHERS</b>          | Excluded because costs are not separately identifiable in statewide financial PEIMS data, except that TRS surcharges may be included in District-paid TRS and TRS-Care costs as these surcharges are often coded to Object 6146. |

## Exclusions and Safeguards

- **State-paid on-behalf contributions.** Object 6144 is excluded because the state, rather than the district, supplies the contribution.
- **Capital vehicles.** Objects 6631 and 6641 are excluded so the transportation measure reflects ongoing operations rather than one-time purchases.
- **Double counting.** Each PEIMS account record is counted once. A Function 34 record is not counted again because it also uses a selected benefit, retirement, utility, or insurance object code.
- **Statewide entity scope.** The statewide calculation includes school districts and state-authorized charter schools, including the 51 NTXEC member districts.
- **Reporting year.** The reporting year is determined by the applicable TEA annual actual-data file. FUNDYEAR is retained only as an account attribute.
- **Dollar basis.** Figures are nominal aggregate dollars and are not adjusted for inflation. Appendix category figures in the underlying analysis are rounded for display, while calculations use unrounded source values.
- **ABC source.** FY 2026 amounts use near-final Summary of Finances data. The statewide amount uses Run ID 47242, dated September 16, 2026.

## THE ANALYSIS

### Baseline Year Selection

FY 2020 was selected as the baseline because it was the first fiscal year following House Bill 3, the 2019 legislation that significantly increased the Basic Allotment. Because FY 2020 also coincided with the beginning of the COVID-19 pandemic, the analysis compared FY 2020 expenditures with FY 2019 to determine whether the baseline was artificially depressed.

Total measured expenditures increased 3.9 percent between FY 2019 and FY 2020. However, the two categories most affected by pandemic-related campus closures declined: transportation by 1.7 percent and utilities by 3.7 percent. To estimate the effect of those declines, the analysis tested two alternative assumptions. If transportation and utilities expenditures had remained flat from FY 2019 to FY 2020, the FY 2020 baseline would be approximately \$78 million higher, and the allotment would equal 21.8 percent of the statewide increase. If those categories had instead grown by 3 percent, the baseline would be approximately \$167 million higher, and the allotment would equal 22.5 percent of the increase. Under either assumption, the finding is not materially changed.

This review does not establish that the pandemic had no effect on individual districts or expenditure categories. It indicates only that the combined expenditures measured in this report were not materially lower in FY 2020 than in FY 2019 at the aggregate level used for the analysis.

**Figure 4. Statewide Identifiable Expenditures FY 2019 to FY 2020.**

| Expenditure Category                                 | FY 2019                | FY 2020                | Change               | % Change     |
|------------------------------------------------------|------------------------|------------------------|----------------------|--------------|
| Transportation                                       | \$1,600,440,285        | \$1,572,607,671        | -\$27,832,614        | -1.70%       |
| Health insurance, employee benefits, & payroll taxes | \$3,281,989,516        | \$3,426,671,345        | \$144,681,829        | 4.40%        |
| District-paid TRS and TRS-Care costs                 | \$1,274,689,400        | \$1,451,210,321        | \$176,520,921        | 13.80%       |
| Utilities                                            | \$1,349,980,523        | \$1,299,740,663        | -\$50,239,860        | -3.70%       |
| Property and casualty insurance                      | \$276,545,547          | \$338,495,655          | \$61,950,108         | 22.40%       |
| <b>Total</b>                                         | <b>\$7,783,645,271</b> | <b>\$8,088,725,655</b> | <b>\$305,080,384</b> | <b>3.90%</b> |

## THE FINDINGS

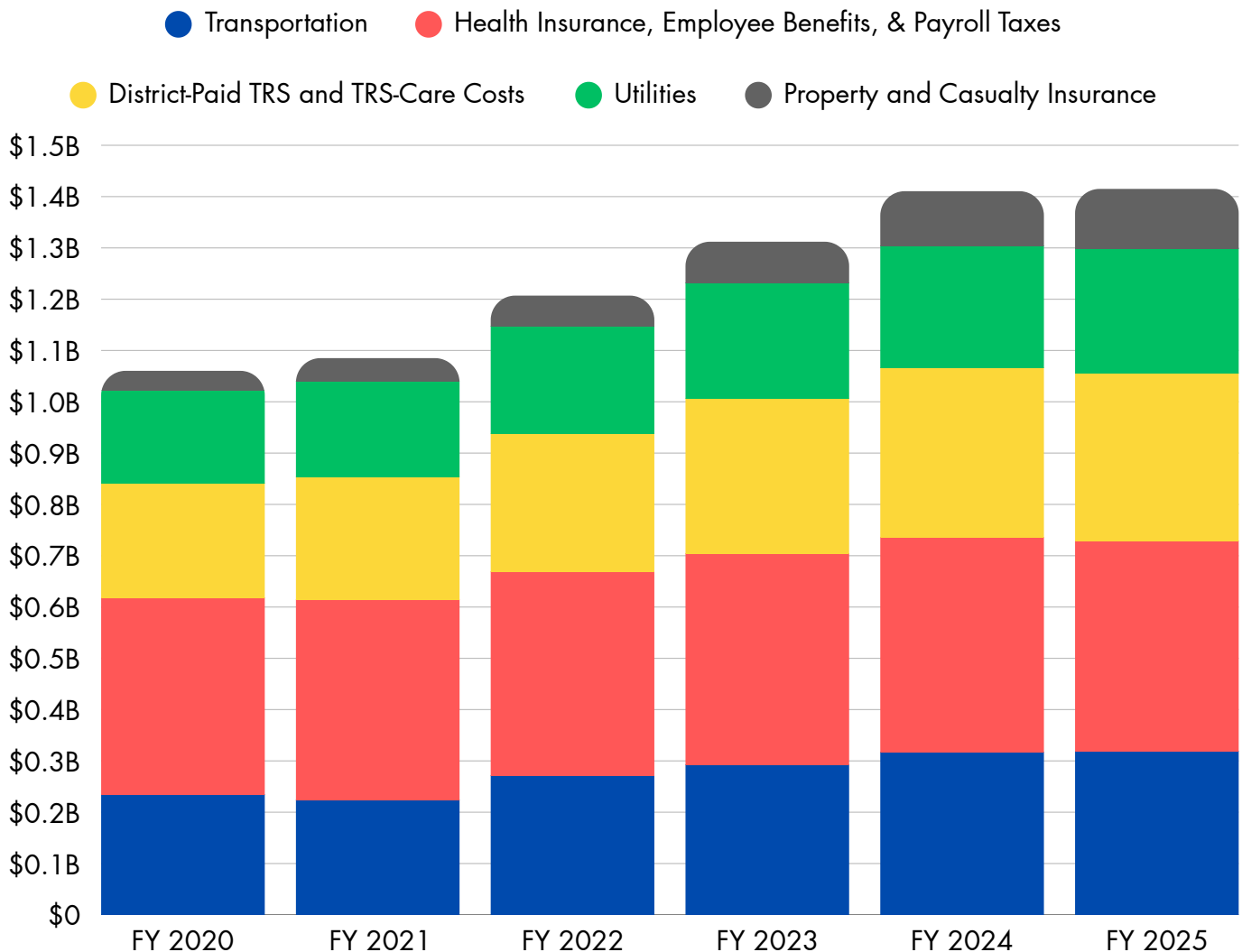
# FINDINGS FOR NTXEC MEMBER DISTRICTS

Across the 51 NTXEC member districts, identifiable expenditures for the five measured expenditure lines increased from \$1,060,372,340 in FY 2020 to \$1,414,966,559 in FY 2025. The increase was \$354,594,219, or 33.4 percent. The districts' FY 2026 near-final ABC allocations total \$82,061,490. For purposes of scale, the annual allotment equals 23.1 percent of the measured FY 2020-to-FY 2025 increase.

Specifically, district expenses increased as follows:

- District-paid TRS and TRS-Care costs increased by \$105,828,634.
- Transportation costs increased by \$83,495,779.
- Property and casualty insurance increased by \$78,662,756.
- Utilities increased by \$59,930,322.
- Health insurance, employee benefits, and payroll taxes increased by \$26,676,728.

**Figure 5. NTXEC Member District Identifiable Expenditures FY 2020 to FY 2025.**



## THE FINDINGS

### Per-Student Findings

The aggregate analysis may reflect changes in enrollment as well as changes in prices, staffing, facilities, and service levels. To test whether enrollment growth explains the principal finding, the analysis also calculated identifiable expenditures per enrolled student for FY 2020 and FY 2025. Each year's expenditures were divided by fall PEIMS snapshot enrollment for the same school year. The difference between the two per-student amounts was then compared with the FY 2026 statutory allotment of \$106 per enrolled student.

Across the 51 NTXEC member districts, identifiable expenditures increased from approximately \$1,289 per student in FY 2020 to approximately \$1,777 per student in FY 2025. The increase was approximately \$489 per student, or 37.9 percent. Because enrollment in member districts declined by 3.2 percent over the period, the per-student increase of 37.9 percent is larger than the aggregate increase of 33.4 percent. For NTXEC member districts, adjusting for enrollment increases rather than reduces the measured growth. The FY 2026 allotment of \$106 per enrolled student equals approximately 21.7 percent of that increase. The category ranking remains unchanged. This is materially consistent with the aggregate-dollar comparison.

**Figure 6. NTXEC-Member District Identifiable Expenditures Per Student FY 2020 to FY 2025.**

| Expenditure Category                                 | FY 2020           | FY 2025           | Change          |
|------------------------------------------------------|-------------------|-------------------|-----------------|
| Enrollment                                           | 822,696           | 796,086           | -26,610         |
| Transportation                                       | \$285.60          | \$400.03          | \$114.43        |
| Health insurance, employee benefits, & payroll taxes | \$465.33          | \$514.40          | \$49.06         |
| District-paid TRS and TRS-Care costs                 | \$270.77          | \$412.75          | \$141.99        |
| Utilities                                            | \$221.69          | \$304.38          | \$82.69         |
| Property and casualty insurance                      | \$45.52           | \$145.85          | \$100.33        |
| <b>Total Expenditures Per Student</b>                | <b>\$1,288.90</b> | <b>\$1,777.40</b> | <b>\$488.50</b> |

## THE FINDINGS

# STATEWIDE FINDINGS

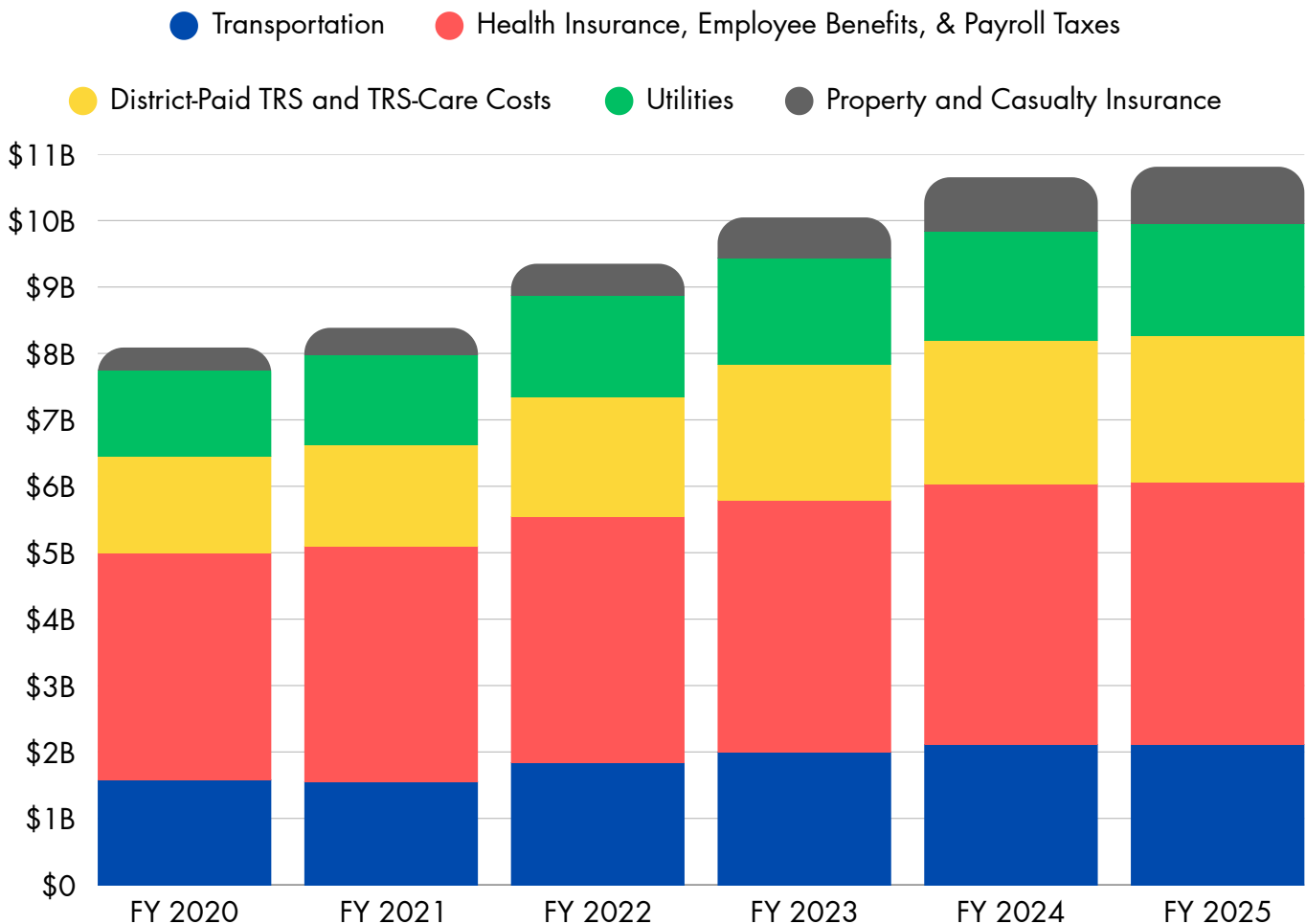
Statewide, identifiable expenditures increased from \$8,088,725,655 in FY 2020 to \$10,810,455,148 in FY 2025. The increase was \$2,721,729,493, or 33.6 percent. The statewide FY 2026 near-final ABC totals \$575,671,796. That amount equals 21.2 percent of the measured statewide increase.

Specifically, statewide expenses increased as follows:

- District-paid TRS and TRS-Care costs increased by \$746,632,861.
- Transportation costs increased by \$538,141,922.
- Health insurance, employee benefits, and payroll taxes increased by \$528,318,187.
- Property and casualty insurance increased by \$523,328,163.
- Utilities increased by \$385,308,360.

The statewide and NTXEC results are similar. The ABC equals 23.1 percent of the measured increase for NTXEC members and 21.2 percent statewide. The statewide calculation includes the 51 NTXEC districts, so the two sets of totals should not be added together.

**Figure 7. Statewide Identifiable Expenditures FY 2020 to FY 2025.**



## THE FINDINGS

### Per-Student Findings

Statewide, identifiable expenditures increased from approximately \$1,472 per student in FY 2020 to \$1,950 per student in FY 2025, an increase of approximately \$478 per student, or 32.4 percent. Statewide enrollment increased by 0.9 percent over the period, so the per-student increase is slightly smaller than the aggregate increase. The \$106 Allotment for Basic Costs equals approximately 22.2 percent of that per-student increase. The per-student result is therefore materially consistent with the aggregate comparison, under which the allotment equaled 21.2 percent of the statewide increase. When reviewed on a per-student basis, the only change in the category rankings is that property and casualty insurance expenditures grew more than health insurance, employee benefits, & payroll taxes.

The per-student calculation controls for changes in total enrollment, but it does not isolate inflation, changes in student needs, staffing decisions, facilities, service levels, or local operating decisions. It also compares FY 2025 actual expenditures with the FY 2026 statutory allotment because FY 2025 is the most recent year of actual PEIMS financial data available for the analysis.

**Figure 8. Statewide Identifiable Expenditures Per Student FY 2020 to FY 2025.**

| Expenditure Category                                 | FY 2020    | FY 2025    | Change   |
|------------------------------------------------------|------------|------------|----------|
| Enrollment                                           | 5,493,940  | 5,544,255  | 50,315   |
| Transportation                                       | \$286.24   | \$380.71   | \$94.47  |
| Health insurance, employee benefits, & payroll taxes | \$623.72   | \$713.35   | \$89.63  |
| District-paid TRS and TRS-Care costs                 | \$264.15   | \$396.42   | \$132.27 |
| Utilities                                            | \$236.58   | \$303.93   | \$67.35  |
| Property and casualty insurance                      | \$61.61    | \$155.44   | \$93.83  |
| Total Expenditures Per Student                       | \$1,472.30 | \$1,949.85 | \$477.55 |

## THE FINDINGS

# IMPORTANT CONSIDERATIONS

Expenditure figures measure net change for each group of districts, so reductions in some districts can offset increases in others. A smaller net increase does not necessarily mean that per-unit or per-employee costs were more stable.

## Why Individual District Results Differ

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District results vary with enrollment patterns, staffing levels, facility changes, transportation service models, insurance markets, and local operating decisions. They may also reflect changes in local accounting classification or reclassification practices that cannot be identified from statewide PEIMS data alone. District-level outliers should therefore be interpreted with local context. Enrollment change has a particularly large effect on aggregate results. In fast-growing districts, total costs rose partly because the district served more students, so the allotment appears small relative to the aggregate increase. In declining districts, the reverse is true. For example, the allotment equals 12.8 percent of Celina ISD's aggregate increase but 39.9 percent of its per-student increase, and 44.6 percent of Grand Prairie ISD's aggregate increase but 27.5 percent of its per-student increase. Readers comparing districts should use the per-student results in Appendix B. Results for the smallest districts, such as Campbell ISD and Graford ISD, should be read with caution because a single contract, insurance renewal, or route change can produce large per-student swings.

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## Health Insurance, Employee Benefits, & Payroll Tax Category

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Several member districts show decreases in this category. These may reflect lower staffing associated with enrollment decline and should not be read as evidence that per-employee benefit costs or payroll tax rates declined.

## District Outlier: Lovejoy ISD

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Lovejoy ISD is the only member district for which the allotment exceeds the aggregate increase in identifiable expenditures. On a per-student basis, it equals 58.1 percent of the increase. The result is driven by lower transportation spending after the district reduced general education transportation service following the baseline year, not by lower costs for the same service. All other Lovejoy ISD categories increased, and transportation costs have risen since the initial decline. The result illustrates why district-level changes require local context.

## INTERPRETING THE ANALYSIS

# CORE PRINCIPLE

This analysis is intended as a scale comparison. It is designed to show a conservative measure of reliably identifiable expenditures for which the Allotment for Basic Costs can be used and compare those expenditures to the Allotment funding itself. This provides a common factual basis for evaluating the relationship between the new annual allotment and recent expenditure growth in the statutory categories.

## What the Analysis Shows

- Actual changes in expenditures that can be identified reliably within the statutory categories.
- The difference between FY 2020 and FY 2025 annual expenditures.
- The relative scale of FY 2026 ABC compared with that change.
- Results for the 51 NTXEC member districts and statewide results for school districts and state-authorized charter schools.
- The categories that contributed most to aggregate expenditure growth.

## What the Analysis Does Not Show

- A cumulative funding shortfall.
- Every expenditure that could legally qualify for ABC.
- Inflation-adjusted expenditure changes.
- Whether every expenditure increase was unavoidable.
- The cause of every district-level change.
- An amount the Legislature was legally required to fund.
- How each school district assigned its ABC revenue to particular expenditures.

# CONCLUSION

The Texas Legislature created the Allotment for Basic Costs to provide additional funding for several recurring operating expenses. Publicly available financial data show that identifiable expenditures in those categories grew substantially between FY 2020 and FY 2025.

Across NTXEC member districts, measured costs increased by \$354.6 million. Statewide, measured costs increased by \$2.722 billion. The annual FY 2026 Allotment for Basic Costs represents approximately 21 percent of the measured increase statewide and 23 percent of the measured increase for NTXEC member districts.

These findings do not determine what future funding policy should be. They provide a consistent factual basis for legislators, school leaders, and the public to evaluate the scale of the allotment, the operating costs it addresses, and how those costs have changed.

NTXEC will continue to use publicly available data and local implementation experience to help policymakers and the public understand significant issues affecting Texas public schools.

## APPENDICES

## APPENDIX A: NTXEC MEMBER DISTRICT SUMMARY (1 OF 5)

| School District | FY 2020 Costs | FY 2025 Costs | Increase     | % Increase | FY 2026 ABC | ABC as % of Increase |
|-----------------|---------------|---------------|--------------|------------|-------------|----------------------|
| Aledo ISD       | \$7,951,811   | \$13,293,557  | \$5,341,746  | 67.20%     | \$908,526   | 17.00%               |
| Allen ISD       | \$27,521,448  | \$32,364,852  | \$4,843,404  | 17.60%     | \$2,128,374 | 43.90%               |
| Anna ISD        | \$5,556,715   | \$11,102,256  | \$5,545,541  | 99.80%     | \$707,868   | 12.80%               |
| Argyle ISD      | \$4,207,143   | \$9,406,625   | \$5,199,482  | 123.60%    | \$692,180   | 13.30%               |
| Arlington ISD   | \$70,248,660  | \$92,594,342  | \$22,345,682 | 31.80%     | \$5,369,854 | 24.00%               |
| Athens ISD      | \$4,438,797   | \$5,609,107   | \$1,170,310  | 26.40%     | \$308,460   | 26.40%               |
| Azle ISD        | \$7,527,186   | \$11,856,884  | \$4,329,698  | 57.50%     | \$758,960   | 17.50%               |
| Birdville ISD   | \$26,133,339  | \$35,611,394  | \$9,478,055  | 36.30%     | \$2,327,548 | 24.60%               |
| Bland ISD       | \$1,018,200   | \$1,441,356   | \$423,156    | 41.60%     | \$81,726    | 19.30%               |
| Blue Ridge ISD  | \$1,166,999   | \$1,881,975   | \$714,976    | 61.30%     | \$111,300   | 15.60%               |
| Boyd ISD        | \$2,281,014   | \$3,323,265   | \$1,042,251  | 45.70%     | \$152,746   | 14.70%               |
| Bridgeport ISD  | \$3,045,756   | \$4,402,102   | \$1,356,346  | 44.50%     | \$214,544   | 15.80%               |

## APPENDICES

## APPENDIX A: NTXEC MEMBER DISTRICT SUMMARY (2 OF 5)

| School District            | FY 2020 Costs | FY 2025 Costs | Increase     | % Increase | FY 2026 ABC  | ABC as % of Increase |
|----------------------------|---------------|---------------|--------------|------------|--------------|----------------------|
| Caddo Mills ISD            | \$1,804,044   | \$5,106,148   | \$3,302,104  | 183.00%    | \$349,376    | 10.60%               |
| Campbell ISD               | \$513,676     | \$774,889     | \$261,213    | 50.90%     | \$30,846     | 11.80%               |
| Celina ISD                 | \$4,371,501   | \$9,635,473   | \$5,263,972  | 120.40%    | \$671,722    | 12.80%               |
| Coppell ISD                | \$17,014,589  | \$20,841,739  | \$3,827,150  | 22.50%     | \$1,382,770  | 36.10%               |
| Crandall ISD               | \$5,141,500   | \$9,941,687   | \$4,800,187  | 93.40%     | \$789,912    | 16.50%               |
| Dallas ISD                 | \$236,788,128 | \$282,603,871 | \$45,815,743 | 19.30%     | \$14,160,964 | 30.90%               |
| Denison ISD                | \$6,769,336   | \$9,644,142   | \$2,874,806  | 42.50%     | \$500,002    | 17.40%               |
| Denton ISD                 | \$39,100,295  | \$51,644,492  | \$12,544,197 | 32.10%     | \$3,484,538  | 27.80%               |
| Dodd City ISD              | \$454,275     | \$600,451     | \$146,176    | 32.20%     | \$32,648     | 22.30%               |
| Eagle Mountain-Saginaw ISD | \$24,417,007  | \$41,348,911  | \$16,931,904 | 69.30%     | \$2,558,840  | 15.10%               |
| Garland ISD                | \$69,737,910  | \$93,326,863  | \$23,588,953 | 33.80%     | \$5,168,772  | 21.90%               |
| Graford ISD                | \$562,773     | \$921,553     | \$358,780    | 63.80%     | \$34,238     | 9.50%                |

APPENDICES

## APPENDIX A: NTXEC MEMBER DISTRICT SUMMARY (3 OF 5)

| School District           | FY 2020 Costs | FY 2025 Costs | Increase     | % Increase | FY 2026 ABC | ABC as % of Increase |
|---------------------------|---------------|---------------|--------------|------------|-------------|----------------------|
| Granbury ISD              | \$10,332,981  | \$14,799,684  | \$4,466,703  | 43.20%     | \$829,662   | 18.60%               |
| Grand Prairie ISD         | \$38,454,818  | \$44,418,828  | \$5,964,010  | 15.50%     | \$2,661,872 | 44.60%               |
| Grandview ISD             | \$1,507,215   | \$2,422,775   | \$915,560    | 60.70%     | \$149,566   | 16.30%               |
| Grapevine-Colleyville ISD | \$16,864,053  | \$22,898,188  | \$6,034,135  | 35.80%     | \$1,398,882 | 23.20%               |
| Italy ISD                 | \$1,078,641   | \$1,441,967   | \$363,326    | 33.70%     | \$62,964    | 17.30%               |
| Kaufman ISD               | \$4,826,165   | \$6,900,035   | \$2,073,870  | 43.00%     | \$444,564   | 21.40%               |
| Keller ISD                | \$46,644,914  | \$55,358,975  | \$8,714,061  | 18.70%     | \$3,218,160 | 36.90%               |
| Lake Dallas ISD           | \$5,130,350   | \$6,366,243   | \$1,235,893  | 24.10%     | \$397,606   | 32.20%               |
| Lewisville ISD            | \$63,311,046  | \$82,040,019  | \$18,728,973 | 29.60%     | \$4,898,790 | 26.20%               |
| Little Elm ISD            | \$9,934,707   | \$16,321,331  | \$6,386,624  | 64.30%     | \$810,582   | 12.70%               |
| Lovejoy ISD               | \$5,697,625   | \$5,979,459   | \$281,834    | 4.90%      | \$403,754   | 143.30%              |
| Mansfield ISD             | \$41,574,236  | \$64,107,425  | \$22,533,189 | 54.20%     | \$3,653,820 | 16.20%               |

## APPENDICES

**APPENDIX A: NTXEC MEMBER DISTRICT SUMMARY (4 OF 5)**

| School District   | FY 2020 Costs | FY 2025 Costs | Increase     | % Increase | FY 2026 ABC | ABC as % of Increase |
|-------------------|---------------|---------------|--------------|------------|-------------|----------------------|
| McKinney ISD      | \$28,684,667  | \$39,551,339  | \$10,866,672 | 37.90%     | \$2,508,596 | 23.10%               |
| Mesquite ISD      | \$44,469,054  | \$67,685,637  | \$23,216,583 | 52.20%     | \$3,871,332 | 16.70%               |
| Palmer ISD        | \$1,619,445   | \$2,246,233   | \$626,788    | 38.70%     | \$146,386   | 23.40%               |
| Peaster ISD       | \$2,009,399   | \$3,214,125   | \$1,204,726  | 60.00%     | \$181,260   | 15.00%               |
| Plano ISD         | \$68,143,297  | \$88,686,830  | \$20,543,533 | 30.10%     | \$4,633,154 | 22.60%               |
| Ponder ISD        | \$2,350,545   | \$3,340,240   | \$989,695    | 42.10%     | \$183,910   | 18.60%               |
| Red Oak ISD       | \$7,759,309   | \$11,373,352  | \$3,614,043  | 46.60%     | \$696,102   | 19.30%               |
| Richardson ISD    | \$47,930,917  | \$60,434,119  | \$12,503,202 | 26.10%     | \$3,786,532 | 30.30%               |
| Scurry-Rosser ISD | \$1,418,992   | \$1,854,411   | \$435,419    | 30.70%     | \$111,406   | 25.60%               |
| Sunnyvale ISD     | \$2,529,724   | \$4,098,193   | \$1,568,469  | 62.00%     | \$243,164   | 15.50%               |
| Terrell ISD       | \$7,531,654   | \$10,527,817  | \$2,996,163  | 39.80%     | \$544,522   | 18.20%               |
| Tom Bean ISD      | \$1,049,151   | \$1,552,894   | \$503,743    | 48.00%     | \$80,030    | 15.90%               |

APPENDICES

**APPENDIX A: NTXEC MEMBER DISTRICT SUMMARY (5 OF 5)**

| School District | FY 2020 Costs          | FY 2025 Costs          | Increase             | % Increase    | FY 2026 ABC         | ABC as % of Increase |
|-----------------|------------------------|------------------------|----------------------|---------------|---------------------|----------------------|
| Van Alstyne ISD | \$2,129,344            | \$4,330,275            | \$2,200,931          | 103.40%       | \$302,736           | 13.80%               |
| Weatherford ISD | \$10,377,088           | \$15,055,898           | \$4,678,810          | 45.10%        | \$859,660           | 18.40%               |
| Wylie ISD       | \$19,240,901           | \$28,682,333           | \$9,441,432          | 49.10%        | \$2,055,764         | 21.80%               |
| <b>Total</b>    | <b>\$1,060,372,340</b> | <b>\$1,414,966,559</b> | <b>\$354,594,219</b> | <b>33.40%</b> | <b>\$82,061,490</b> | <b>23.10%</b>        |

## APPENDICES

## APPENDIX B: NTXEC MEMBER DISTRICT PER-STUDENT SUMMARY (1 OF 5)

| School District | FY 2020 Enrollment | FY 2020 Costs | FY 2025 Enrollment | FY 2025 Costs | Increase | % Increase | ABC as % of Increase |
|-----------------|--------------------|---------------|--------------------|---------------|----------|------------|----------------------|
| Aledo ISD       | 6,437              | \$1,235.33    | 8,430              | \$1,576.93    | \$341.61 | 27.70%     | 31.00%               |
| Allen ISD       | 21,880             | \$1,257.84    | 20,838             | \$1,553.16    | \$295.33 | 23.50%     | 35.90%               |
| Anna ISD        | 3,828              | \$1,451.60    | 6,038              | \$1,838.73    | \$387.13 | 26.70%     | 27.40%               |
| Argyle ISD      | 3,483              | \$1,207.91    | 6,166              | \$1,525.56    | \$317.66 | 26.30%     | 33.40%               |
| Arlington ISD   | 59,532             | \$1,180.02    | 53,339             | \$1,735.96    | \$555.94 | 47.10%     | 19.10%               |
| Athens ISD      | 3,136              | \$1,415.43    | 3,029              | \$1,851.80    | \$436.37 | 30.80%     | 24.30%               |
| Azle ISD        | 6,815              | \$1,104.50    | 7,304              | \$1,623.34    | \$518.84 | 47.00%     | 20.40%               |
| Birdville ISD   | 23,576             | \$1,108.47    | 22,267             | \$1,599.29    | \$490.82 | 44.30%     | 21.60%               |
| Bland ISD       | 726                | \$1,402.48    | 777                | \$1,855.03    | \$452.55 | 32.30%     | 23.40%               |
| Blue Ridge ISD  | 921                | \$1,267.10    | 1,048              | \$1,795.78    | \$528.68 | 41.70%     | 20.10%               |
| Boyd ISD        | 1,305              | \$1,747.90    | 1,386              | \$2,397.74    | \$649.83 | 37.20%     | 16.30%               |
| Bridgeport ISD  | 2,077              | \$1,466.42    | 2,133              | \$2,063.81    | \$597.39 | 40.70%     | 17.70%               |

## APPENDICES

## APPENDIX B: NTXEC MEMBER DISTRICT PER-STUDENT SUMMARY (2 OF 5)

| School District            | FY 2020 Enrollment | FY 2020 Costs | FY 2025 Enrollment | FY 2025 Costs | Increase   | % Increase | ABC as % of Increase |
|----------------------------|--------------------|---------------|--------------------|---------------|------------|------------|----------------------|
| Caddo Mills ISD            | 1,914              | \$942.55      | 3,073              | \$1,661.62    | \$719.06   | 76.30%     | 14.70%               |
| Campbell ISD               | 302                | \$1,700.91    | 269                | \$2,880.63    | \$1,179.71 | 69.40%     | 9.00%                |
| Celina ISD                 | 2,831              | \$1,544.15    | 5,324              | \$1,809.82    | \$265.66   | 17.20%     | 39.90%               |
| Coppell ISD                | 13,218             | \$1,287.23    | 13,233             | \$1,574.98    | \$287.75   | 22.40%     | 36.80%               |
| Crandall ISD               | 4,592              | \$1,119.66    | 6,922              | \$1,436.24    | \$316.58   | 28.30%     | 33.50%               |
| Dallas ISD                 | 153,861            | \$1,538.97    | 139,802            | \$2,021.46    | \$482.48   | 31.40%     | 22.00%               |
| Denison ISD                | 4,750              | \$1,425.12    | 4,977              | \$1,937.74    | \$512.62   | 36.00%     | 20.70%               |
| Denton ISD                 | 30,919             | \$1,264.60    | 33,329             | \$1,549.54    | \$284.93   | 22.50%     | 37.20%               |
| Dodd City ISD              | 354                | \$1,283.26    | 308                | \$1,949.52    | \$666.25   | 51.90%     | 15.90%               |
| Eagle Mountain-Saginaw ISD | 21,024             | \$1,161.39    | 23,982             | \$1,724.16    | \$562.78   | 48.50%     | 18.80%               |
| Garland ISD                | 55,701             | \$1,252.00    | 51,021             | \$1,829.19    | \$577.18   | 46.10%     | 18.40%               |
| Graford ISD                | 350                | \$1,607.92    | 339                | \$2,718.45    | \$1,110.52 | 69.10%     | 9.50%                |

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## APPENDIX B: NTXEC MEMBER DISTRICT PER-STUDENT SUMMARY (3 OF 5)

| School District           | FY 2020 Enrollment | FY 2020 Costs | FY 2025 Enrollment | FY 2025 Costs | Increase | % Increase | ABC as % of Increase |
|---------------------------|--------------------|---------------|--------------------|---------------|----------|------------|----------------------|
| Granbury ISD              | 7,474              | \$1,382.52    | 7,962              | \$1,858.79    | \$476.27 | 34.40%     | 22.30%               |
| Grand Prairie ISD         | 29,266             | \$1,313.98    | 26,129             | \$1,699.98    | \$386.01 | 29.40%     | 27.50%               |
| Grandview ISD             | 1,354              | \$1,113.16    | 1,373              | \$1,764.58    | \$651.43 | 58.50%     | 16.30%               |
| Grapevine-Colleyville ISD | 14,234             | \$1,184.77    | 13,541             | \$1,691.03    | \$506.25 | 42.70%     | 20.90%               |
| Italy ISD                 | 640                | \$1,685.38    | 597                | \$2,415.36    | \$729.98 | 43.30%     | 14.50%               |
| Kaufman ISD               | 4,057              | \$1,189.59    | 4,356              | \$1,584.03    | \$394.44 | 33.20%     | 26.90%               |
| Keller ISD                | 35,267             | \$1,322.62    | 32,042             | \$1,727.70    | \$405.08 | 30.60%     | 26.20%               |
| Lake Dallas ISD           | 3,986              | \$1,287.09    | 3,717              | \$1,712.74    | \$425.64 | 33.10%     | 24.90%               |
| Lewisville ISD            | 52,189             | \$1,213.11    | 47,876             | \$1,713.59    | \$500.48 | 41.30%     | 21.20%               |
| Little Elm ISD            | 8,065              | \$1,231.83    | 8,036              | \$2,031.03    | \$799.20 | 64.90%     | 13.30%               |
| Lovejoy ISD               | 4,365              | \$1,305.30    | 4,019              | \$1,487.80    | \$182.50 | 14.00%     | 58.10%               |
| Mansfield ISD             | 35,669             | \$1,165.56    | 35,354             | \$1,813.30    | \$647.74 | 55.60%     | 16.40%               |

## APPENDICES

**APPENDIX B: NTXEC MEMBER DISTRICT PER-STUDENT SUMMARY (4 OF 5)**

| School District   | FY 2020 Enrollment | FY 2020 Costs | FY 2025 Enrollment | FY 2025 Costs | Increase | % Increase | ABC as % of Increase |
|-------------------|--------------------|---------------|--------------------|---------------|----------|------------|----------------------|
| McKinney ISD      | 24,621             | \$1,165.05    | 23,296             | \$1,697.77    | \$532.73 | 45.70%     | 19.90%               |
| Mesquite ISD      | 39,856             | \$1,115.74    | 37,930             | \$1,784.49    | \$668.75 | 59.90%     | 15.90%               |
| Palmer ISD        | 1,266              | \$1,279.18    | 1,352              | \$1,661.41    | \$382.23 | 29.90%     | 27.70%               |
| Peaster ISD       | 1,322              | \$1,519.97    | 1,776              | \$1,809.76    | \$289.79 | 19.10%     | 36.60%               |
| Plano ISD         | 52,629             | \$1,294.79    | 46,612             | \$1,902.66    | \$607.87 | 46.90%     | 17.40%               |
| Ponder ISD        | 1,579              | \$1,488.63    | 1,719              | \$1,943.13    | \$454.50 | 30.50%     | 23.30%               |
| Red Oak ISD       | 6,067              | \$1,278.94    | 6,696              | \$1,698.53    | \$419.59 | 32.80%     | 25.30%               |
| Richardson ISD    | 39,619             | \$1,209.80    | 36,971             | \$1,634.64    | \$424.84 | 35.10%     | 25.00%               |
| Scurry-Rosser ISD | 1,099              | \$1,291.17    | 1,032              | \$1,796.91    | \$505.74 | 39.20%     | 21.00%               |
| Sunnyvale ISD     | 1,979              | \$1,278.28    | 2,306              | \$1,777.19    | \$498.90 | 39.00%     | 21.20%               |
| Terrell ISD       | 4,804              | \$1,567.79    | 5,283              | \$1,992.77    | \$424.98 | 27.10%     | 24.90%               |
| Tom Bean ISD      | 624                | \$1,681.33    | 741                | \$2,095.67    | \$414.34 | 24.60%     | 25.60%               |

APPENDICES

**APPENDIX B: NTXEC MEMBER DISTRICT PER-STUDENT SUMMARY (5 OF 5)**

| School District | FY 2020 Enrollment | FY 2020 Costs     | FY 2025 Enrollment | FY 2025 Costs     | Increase        | % Increase    | ABC as % of Increase |
|-----------------|--------------------|-------------------|--------------------|-------------------|-----------------|---------------|----------------------|
| Van Alstyne ISD | 1,798              | \$1,184.28        | 2,612              | \$1,657.84        | \$473.55        | 40.00%        | 22.40%               |
| Weatherford ISD | 8,105              | \$1,280.33        | 8,023              | \$1,876.59        | \$596.26        | 46.60%        | 17.80%               |
| Wylie ISD       | 17,230             | \$1,116.71        | 19,401             | \$1,478.39        | \$361.69        | 32.40%        | 29.30%               |
| <b>Total</b>    | <b>822,696</b>     | <b>\$1,288.90</b> | <b>796,086</b>     | <b>\$1,777.40</b> | <b>\$488.50</b> | <b>37.90%</b> | <b>21.70%</b>        |

## APPENDICES

## APPENDIX C: EXPENDITURE INCREASE BY CATEGORY (1 OF 5)

| School District | Transportation | Health Insurance, Employee Benefits, & Payroll Taxes | District-paid TRS and TRS-Care Costs | Utilities   | Property & Casualty Insurance | Total        |
|-----------------|----------------|------------------------------------------------------|--------------------------------------|-------------|-------------------------------|--------------|
| Aledo ISD       | \$830,292      | \$794,246                                            | \$1,125,189                          | \$1,000,120 | \$1,591,899                   | \$5,341,746  |
| Allen ISD       | \$1,466,760    | (\$96,122)                                           | \$1,572,877                          | (\$242,122) | \$2,142,011                   | \$4,843,404  |
| Anna ISD        | \$1,441,942    | \$1,004,693                                          | \$1,499,750                          | \$1,132,166 | \$466,990                     | \$5,545,541  |
| Argyle ISD      | \$1,404,469    | \$1,058,859                                          | \$1,033,901                          | \$997,869   | \$704,384                     | \$5,199,482  |
| Arlington ISD   | \$4,171,632    | \$1,652,876                                          | \$8,224,639                          | \$2,404,803 | \$5,891,732                   | \$22,345,682 |
| Athens ISD      | \$312,038      | \$54,325                                             | \$443,495                            | (\$35,242)  | \$395,694                     | \$1,170,310  |
| Azle ISD        | \$1,322,116    | \$849,432                                            | \$1,148,359                          | \$657,764   | \$352,027                     | \$4,329,698  |
| Birdville ISD   | \$2,674,077    | \$935,399                                            | \$1,505,190                          | \$1,013,232 | \$3,350,157                   | \$9,478,055  |
| Bland ISD       | \$142,934      | (\$22,624)                                           | \$174,294                            | \$63,835    | \$64,717                      | \$423,156    |
| Blue Ridge ISD  | \$132,323      | \$105,907                                            | \$190,845                            | \$150,404   | \$135,497                     | \$714,976    |
| Boyd ISD        | \$441,612      | \$87,130                                             | \$151,178                            | \$200,639   | \$161,692                     | \$1,042,251  |
| Bridgeport ISD  | (\$79,293)     | \$569,660                                            | \$178,685                            | \$540,732   | \$146,562                     | \$1,356,346  |

## APPENDICES

## APPENDIX C: EXPENDITURE INCREASE BY CATEGORY (2 OF 5)

| School District            | Transportation | Health Insurance, Employee Benefits, & Payroll Taxes | District-paid TRS and TRS-Care Costs | Utilities   | Property & Casualty Insurance | Total               |
|----------------------------|----------------|------------------------------------------------------|--------------------------------------|-------------|-------------------------------|---------------------|
| Caddo Mills ISD            | \$920,020      | \$705,344                                            | \$953,640                            | \$467,824   | \$255,276                     | <b>\$3,302,104</b>  |
| Campbell ISD               | (\$35,994)     | \$146,872                                            | \$69,404                             | \$40,429    | \$40,502                      | <b>\$261,213</b>    |
| Celina ISD                 | \$1,445,039    | \$1,298,177                                          | \$1,154,212                          | \$833,001   | \$533,543                     | <b>\$5,263,972</b>  |
| Coppell ISD                | \$1,076,282    | \$156,931                                            | \$1,664,517                          | \$217,161   | \$712,259                     | <b>\$3,827,150</b>  |
| Crandall ISD               | \$1,654,469    | \$945,971                                            | \$1,158,367                          | \$668,140   | \$373,240                     | <b>\$4,800,187</b>  |
| Dallas ISD                 | \$11,036,518   | (\$4,088,970)                                        | \$20,677,032                         | \$6,779,505 | \$11,411,658                  | <b>\$45,815,743</b> |
| Denison ISD                | \$415,687      | \$314,413                                            | \$741,266                            | \$520,944   | \$882,496                     | <b>\$2,874,806</b>  |
| Denton ISD                 | \$2,195,138    | \$1,781,511                                          | \$689,758                            | \$4,626,265 | \$3,251,525                   | <b>\$12,544,197</b> |
| Dodd City ISD              | \$10,511       | \$7,897                                              | \$24,310                             | \$17,286    | \$86,172                      | <b>\$146,176</b>    |
| Eagle Mountain-Saginaw ISD | \$2,564,785    | \$2,681,851                                          | \$3,785,964                          | \$3,058,385 | \$4,840,919                   | <b>\$16,931,904</b> |
| Garland ISD                | \$7,300,013    | (\$331,639)                                          | \$7,387,267                          | \$5,236,359 | \$3,996,953                   | <b>\$23,588,953</b> |
| Graford ISD                | \$50,303       | \$42,125                                             | \$81,008                             | \$80,160    | \$105,184                     | <b>\$358,780</b>    |

## APPENDICES

## APPENDIX C: EXPENDITURE INCREASE BY CATEGORY (3 OF 5)

| School District           | Transportation | Health Insurance, Employee Benefits, & Payroll Taxes | District-paid TRS and TRS-Care Costs | Utilities   | Property & Casualty Insurance | Total               |
|---------------------------|----------------|------------------------------------------------------|--------------------------------------|-------------|-------------------------------|---------------------|
| Granbury ISD              | \$1,304,211    | \$327,246                                            | \$1,368,482                          | \$790,836   | \$675,928                     | <b>\$4,466,703</b>  |
| Grand Prairie ISD         | \$1,408,133    | (\$3,326,664)                                        | \$2,779,485                          | \$1,481,382 | \$3,621,674                   | <b>\$5,964,010</b>  |
| Grandview ISD             | \$93,097       | \$221,803                                            | \$152,403                            | \$148,356   | \$299,901                     | <b>\$915,560</b>    |
| Grapevine-Colleyville ISD | \$512,105      | \$2,409,267                                          | \$1,269,463                          | \$814,906   | \$1,028,394                   | <b>\$6,034,135</b>  |
| Italy ISD                 | \$51,289       | \$36,691                                             | \$120,740                            | \$72,813    | \$81,793                      | <b>\$363,326</b>    |
| Kaufman ISD               | \$707,760      | \$500,158                                            | \$532,225                            | \$48,055    | \$285,672                     | <b>\$2,073,870</b>  |
| Keller ISD                | \$3,950,623    | (\$1,895,705)                                        | \$526,358                            | \$2,529,299 | \$3,603,486                   | <b>\$8,714,061</b>  |
| Lake Dallas ISD           | \$193,461      | (\$176,247)                                          | \$272,712                            | \$567,714   | \$378,253                     | <b>\$1,235,893</b>  |
| Lewisville ISD            | \$4,644,739    | (\$4,251,720)                                        | \$10,253,742                         | \$4,158,034 | \$3,924,178                   | <b>\$18,728,973</b> |
| Little Elm ISD            | \$2,571,491    | \$539,410                                            | \$1,187,235                          | \$1,301,018 | \$787,470                     | <b>\$6,386,624</b>  |
| Lovejoy ISD               | (\$326,440)    | \$69,782                                             | \$278,045                            | \$105,037   | \$155,410                     | <b>\$281,834</b>    |
| Mansfield ISD             | \$6,384,472    | \$5,315,266                                          | \$5,094,421                          | \$1,432,041 | \$4,306,989                   | <b>\$22,533,189</b> |

## APPENDICES

## APPENDIX C: EXPENDITURE INCREASE BY CATEGORY (4 OF 5)

| School District   | Transportation | Health Insurance, Employee Benefits, & Payroll Taxes | District-paid TRS and TRS-Care Costs | Utilities   | Property & Casualty Insurance | Total               |
|-------------------|----------------|------------------------------------------------------|--------------------------------------|-------------|-------------------------------|---------------------|
| McKinney ISD      | \$2,756,120    | \$639,355                                            | \$3,724,910                          | \$1,529,972 | \$2,216,315                   | <b>\$10,866,672</b> |
| Mesquite ISD      | \$3,577,632    | \$10,179,434                                         | \$4,953,103                          | \$2,314,097 | \$2,192,317                   | <b>\$23,216,583</b> |
| Palmer ISD        | \$15,789       | \$30,243                                             | \$150,080                            | \$149,437   | \$281,239                     | <b>\$626,788</b>    |
| Peaster ISD       | \$359,272      | \$75,998                                             | \$266,160                            | \$188,812   | \$314,484                     | <b>\$1,204,726</b>  |
| Plano ISD         | \$4,778,998    | \$381,486                                            | \$4,985,288                          | \$6,777,488 | \$3,620,273                   | <b>\$20,543,533</b> |
| Ponder ISD        | \$238,247      | (\$129,002)                                          | \$211,279                            | \$304,098   | \$365,073                     | <b>\$989,695</b>    |
| Red Oak ISD       | \$588,416      | \$1,072,982                                          | \$1,125,911                          | \$173,079   | \$653,655                     | <b>\$3,614,043</b>  |
| Richardson ISD    | \$1,145,596    | \$1,257,365                                          | \$5,243,684                          | \$1,983,109 | \$2,873,448                   | <b>\$12,503,202</b> |
| Scurry-Rosser ISD | \$6,697        | \$49,419                                             | \$147,157                            | \$78,071    | \$154,075                     | <b>\$435,419</b>    |
| Sunnyvale ISD     | \$319,848      | \$294,162                                            | \$372,291                            | \$181,367   | \$400,801                     | <b>\$1,568,469</b>  |
| Terrell ISD       | \$867,181      | \$478,576                                            | \$835,933                            | \$552,932   | \$261,541                     | <b>\$2,996,163</b>  |
| Tom Bean ISD      | \$120,060      | \$42,959                                             | \$136,490                            | \$83,004    | \$121,230                     | <b>\$503,743</b>    |

APPENDICES

## APPENDIX C: EXPENDITURE INCREASE BY CATEGORY (5 OF 5)

| School District    | Transportation      | Health Insurance,<br>Employee Benefits, &<br>Payroll Taxes | District-paid TRS<br>and TRS-Care<br>Costs | Utilities           | Property &<br>Casualty<br>Insurance | Total                |
|--------------------|---------------------|------------------------------------------------------------|--------------------------------------------|---------------------|-------------------------------------|----------------------|
| Van Alstyne ISD    | \$321,006           | \$479,899                                                  | \$507,879                                  | \$422,742           | \$469,405                           | <b>\$2,200,931</b>   |
| Weatherford<br>ISD | \$1,297,300         | \$313,948                                                  | \$1,030,553                                | \$365,157           | \$1,671,852                         | <b>\$4,678,810</b>   |
| Wylie ISD          | \$2,715,003         | \$1,086,353                                                | \$2,667,458                                | \$947,807           | \$2,024,811                         | <b>\$9,441,432</b>   |
| District Total     | <b>\$83,495,779</b> | <b>\$26,676,728</b>                                        | <b>\$105,828,634</b>                       | <b>\$59,930,322</b> | <b>\$78,662,756</b>                 | <b>\$354,594,219</b> |

## APPENDICES

## APPENDIX D: TOTAL IDENTIFIABLE, ALLOWABLE EXPENDITURES BY FISCAL YEAR (1 OF 5)

| School District | FY 2020      | FY 2021      | FY 2022      | FY 2023      | FY 2024      | FY 2025      |
|-----------------|--------------|--------------|--------------|--------------|--------------|--------------|
| Aledo ISD       | \$7,951,811  | \$8,600,452  | \$10,647,536 | \$12,319,666 | \$13,034,907 | \$13,293,557 |
| Allen ISD       | \$27,521,448 | \$28,322,430 | \$29,780,245 | \$32,169,607 | \$32,616,375 | \$32,364,852 |
| Anna ISD        | \$5,556,715  | \$6,244,667  | \$7,339,788  | \$8,627,359  | \$9,860,876  | \$11,102,256 |
| Argyle ISD      | \$4,207,143  | \$4,615,065  | \$6,433,562  | \$7,525,307  | \$8,181,769  | \$9,406,625  |
| Arlington ISD   | \$70,248,660 | \$69,651,289 | \$80,776,229 | \$84,989,638 | \$92,763,997 | \$92,594,342 |
| Athens ISD      | \$4,438,797  | \$4,560,325  | \$5,073,908  | \$5,844,382  | \$5,967,830  | \$5,609,107  |
| Azle ISD        | \$7,527,186  | \$8,546,859  | \$8,875,529  | \$10,776,257 | \$11,687,890 | \$11,856,884 |
| Birdville ISD   | \$26,133,339 | \$26,762,747 | \$30,493,621 | \$33,353,948 | \$35,101,276 | \$35,611,394 |
| Bland ISD       | \$1,018,200  | \$1,154,961  | \$1,235,555  | \$1,388,884  | \$2,077,236  | \$1,441,356  |
| Blue Ridge ISD  | \$1,166,999  | \$1,389,836  | \$1,525,430  | \$1,587,776  | \$1,738,561  | \$1,881,975  |
| Boyd ISD        | \$2,281,014  | \$2,548,168  | \$2,593,775  | \$2,871,216  | \$3,226,284  | \$3,323,265  |
| Bridgeport ISD  | \$3,045,756  | \$3,234,308  | \$3,545,461  | \$3,748,567  | \$3,412,778  | \$4,402,102  |

## APPENDICES

## APPENDIX D: TOTAL IDENTIFIABLE, ALLOWABLE EXPENDITURES BY FISCAL YEAR (2 OF 5)

| School District            | FY 2020       | FY 2021       | FY 2022       | FY 2023       | FY 2024       | FY 2025       |
|----------------------------|---------------|---------------|---------------|---------------|---------------|---------------|
| Caddo Mills ISD            | \$1,804,044   | \$2,166,862   | \$2,525,863   | \$3,892,877   | \$4,685,946   | \$5,106,148   |
| Campbell ISD               | \$513,676     | \$523,647     | \$619,352     | \$703,005     | \$692,516     | \$774,889     |
| Celina ISD                 | \$4,371,501   | \$4,774,157   | \$5,229,777   | \$6,384,739   | \$8,207,344   | \$9,635,473   |
| Coppell ISD                | \$17,014,589  | \$16,132,998  | \$17,270,369  | \$18,397,381  | \$20,621,503  | \$20,841,739  |
| Crandall ISD               | \$5,141,500   | \$5,990,020   | \$7,085,917   | \$8,480,221   | \$9,174,594   | \$9,941,687   |
| Dallas ISD                 | \$236,788,128 | \$237,246,153 | \$257,546,163 | \$286,733,424 | \$302,510,927 | \$282,603,871 |
| Denison ISD                | \$6,769,336   | \$8,363,126   | \$7,732,543   | \$8,897,912   | \$9,068,374   | \$9,644,142   |
| Denton ISD                 | \$39,100,295  | \$39,782,709  | \$43,286,382  | \$46,504,868  | \$50,436,608  | \$51,644,492  |
| Dodd City ISD              | \$454,275     | \$427,164     | \$486,552     | \$492,446     | \$593,761     | \$600,451     |
| Eagle Mountain-Saginaw ISD | \$24,417,007  | \$27,597,821  | \$31,111,397  | \$35,575,845  | \$40,255,268  | \$41,348,911  |
| Garland ISD                | \$69,737,910  | \$71,232,175  | \$78,169,854  | \$84,604,825  | \$91,746,900  | \$93,326,863  |
| Graford ISD                | \$562,773     | \$625,850     | \$742,122     | \$779,706     | \$863,952     | \$921,553     |

## APPENDICES

## APPENDIX D: TOTAL IDENTIFIABLE, ALLOWABLE EXPENDITURES BY FISCAL YEAR (3 OF 5)

| School District           | FY 2020      | FY 2021      | FY 2022      | FY 2023      | FY 2024      | FY 2025      |
|---------------------------|--------------|--------------|--------------|--------------|--------------|--------------|
| Granbury ISD              | \$10,332,981 | \$10,883,307 | \$12,215,736 | \$13,900,196 | \$14,779,357 | \$14,799,684 |
| Grand Prairie ISD         | \$38,454,818 | \$36,949,325 | \$43,259,135 | \$44,943,549 | \$45,909,516 | \$44,418,828 |
| Grandview ISD             | \$1,507,215  | \$1,525,806  | \$1,823,495  | \$1,834,317  | \$2,205,525  | \$2,422,775  |
| Grapevine-Colleyville ISD | \$16,864,053 | \$17,269,586 | \$19,100,790 | \$19,689,558 | \$21,828,309 | \$22,898,188 |
| Italy ISD                 | \$1,078,641  | \$1,200,396  | \$1,258,453  | \$1,341,670  | \$1,415,992  | \$1,441,967  |
| Kaufman ISD               | \$4,826,165  | \$4,951,281  | \$5,538,171  | \$6,277,834  | \$6,441,373  | \$6,900,035  |
| Keller ISD                | \$46,644,914 | \$48,693,821 | \$52,968,711 | \$53,563,226 | \$56,465,998 | \$55,358,975 |
| Lake Dallas ISD           | \$5,130,350  | \$5,286,530  | \$5,761,189  | \$5,909,869  | \$6,114,787  | \$6,366,243  |
| Lewisville ISD            | \$63,311,046 | \$68,494,171 | \$74,218,161 | \$77,389,107 | \$82,822,853 | \$82,040,019 |
| Little Elm ISD            | \$9,934,707  | \$12,234,193 | \$13,033,390 | \$14,909,323 | \$16,240,100 | \$16,321,331 |
| Lovejoy ISD               | \$5,697,625  | \$5,281,873  | \$5,128,294  | \$5,154,798  | \$5,751,653  | \$5,979,459  |
| Mansfield ISD             | \$41,574,236 | \$44,117,815 | \$48,677,224 | \$54,279,759 | \$61,096,476 | \$64,107,425 |

## APPENDICES

## APPENDIX D: TOTAL IDENTIFIABLE, ALLOWABLE EXPENDITURES BY FISCAL YEAR (4 OF 5)

| School District   | FY 2020      | FY 2021      | FY 2022      | FY 2023      | FY 2024      | FY 2025      |
|-------------------|--------------|--------------|--------------|--------------|--------------|--------------|
| McKinney ISD      | \$28,684,667 | \$30,121,488 | \$33,969,900 | \$34,505,652 | \$38,196,062 | \$39,551,339 |
| Mesquite ISD      | \$44,469,054 | \$39,580,640 | \$52,064,508 | \$62,184,176 | \$67,274,228 | \$67,685,637 |
| Palmer ISD        | \$1,619,445  | \$1,752,672  | \$1,909,070  | \$2,013,344  | \$2,202,340  | \$2,246,233  |
| Peaster ISD       | \$2,009,399  | \$1,954,395  | \$2,312,203  | \$2,510,327  | \$3,038,032  | \$3,214,125  |
| Plano ISD         | \$68,143,297 | \$66,297,622 | \$72,899,936 | \$76,096,350 | \$82,974,496 | \$88,686,830 |
| Ponder ISD        | \$2,350,545  | \$2,637,967  | \$2,854,577  | \$2,866,279  | \$3,077,609  | \$3,340,240  |
| Red Oak ISD       | \$7,759,309  | \$8,385,790  | \$8,873,211  | \$10,114,256 | \$11,017,953 | \$11,373,352 |
| Richardson ISD    | \$47,930,917 | \$49,445,552 | \$55,553,601 | \$58,092,151 | \$59,846,364 | \$60,434,119 |
| Scurry-Rosser ISD | \$1,418,992  | \$1,460,062  | \$1,676,227  | \$1,871,983  | \$1,655,322  | \$1,854,411  |
| Sunnyvale ISD     | \$2,529,724  | \$3,037,527  | \$3,309,434  | \$3,677,797  | \$3,669,897  | \$4,098,193  |
| Terrell ISD       | \$7,531,654  | \$7,976,811  | \$8,832,285  | \$9,209,037  | \$9,777,142  | \$10,527,817 |
| Tom Bean ISD      | \$1,049,151  | \$1,203,713  | \$1,250,656  | \$1,410,417  | \$1,502,812  | \$1,552,894  |

APPENDICES

**APPENDIX D: TOTAL IDENTIFIABLE, ALLOWABLE EXPENDITURES BY FISCAL YEAR (5 OF 5)**

| School District | FY 2020         | FY 2021         | FY 2022         | FY 2023         | FY 2024         | FY 2025         |
|-----------------|-----------------|-----------------|-----------------|-----------------|-----------------|-----------------|
| Van Alstyne ISD | \$2,129,344     | \$2,318,133     | \$2,540,503     | \$2,814,422     | \$3,205,510     | \$4,330,275     |
| Weatherford ISD | \$10,377,088    | \$10,761,456    | \$12,467,661    | \$14,078,123    | \$15,702,639    | \$15,055,898    |
| Wylie ISD       | \$19,240,901    | \$20,809,970    | \$23,128,415    | \$24,733,807    | \$27,772,510    | \$28,682,333    |
| District Total  | \$1,060,372,340 | \$1,085,125,691 | \$1,206,751,866 | \$1,312,021,183 | \$1,410,512,327 | \$1,414,966,559 |

## APPENDICES

## APPENDIX E: SOURCES

**Texas Education Code section 48.161:** <https://statutes.capitol.texas.gov/Docs/ED/htm/ED.48.htm>

**House Senate leadership statement on House Bill 2. Office of the Lieutenant Governor, May 22, 2025:** <https://www.ltgov.texas.gov/2025/05/22/lt-gov-patrick-speaker-burrows-senate-house-leaders-issue-statement-on-school-finance-legislation/>

**TEA PEIMS Financial Data Downloads:** <https://tea.texas.gov/about-tea/state-funding/state-funding-reports-and-data/peims-financial-data-downloads>

**TEA School District State Aid Reports:** <https://tealprod.tea.state.tx.us/Tea.FspReports.Web/>

**TEA Financial Accountability System Resource Guide:** <https://tea.texas.gov/finance-and-grants/financial-accountability/financial-accountability-system-resource-guide>

**Lovejoy ISD transportation service reduction announcement. Message from Mike, July 24, 2020:** <https://myemail.constantcontact.com/Message-from-Mike--July-24--2020.html?aid=Hxs5yOm3zVw&soid=1114502746978>

## SOURCE NOTES

FY 2020 through FY 2025 figures use actual PEIMS financial data. Reporting year is determined by the applicable TEA annual file rather than FUNDYEAR. Transportation excludes Function 34 vehicle-capital Objects 6631 and 6641. FY 2026 ABC figures use near-final Summary of Finances reports, and the statewide total uses Run ID 47242, dated September 16, 2026. Leadership quotations are from the joint House-Senate announcement cited above.

